MEMORANDUM OF UNDERSTANDING

This Memorandum of Understanding is by and between the Utah Department of Technology Services, Utah Department of Public Safety, Utah Department of Administrative Services, and Utah Department of Human Resources Management (collectively, “State Offices”) and the Utah Communications Agency Network (“UCAN”), an independent state agency pursuant to the Utah Communications Agency Network Act, Title 63C, Chapter 7 of the Utah Code, responsible for providing a public safety communications network facilities and services. The purpose of this Memorandum of Understanding is to define the transfer of service responsibilities, equipment, assets, employees, benefits and property from the State Offices to UCAN, effective July 1, 2014 (“Effective Date”).

Whereas, H.B. 172 passed in the 2013 General Session of the Utah State Legislature consolidated responsibilities for the public safety Radio Network, requiring UCAN to operate the 800 MHz radio network statewide (see Utah Code § 63C-7-202 (2013), § 63H-7-202 (effective July 1, 2014));

Whereas, H.B. 172 also provided that UCAN maintain the existing 150 VHF High-band Network, and provide these services on a statewide basis (see Utah Code § 63C-7-202 (2013), § 63H-7-202 (effective July 1, 2014));

Whereas, H.B. 155 passed in the 2014 General Session of the Utah State Legislature provides that, on the Effective Date, UCAN shall be renamed the Utah Communications Authority (“UCA”) and shall be consolidated with the Utah 911 Committee, the Statewide Communications and Interoperability Committee, and the radio services within the Department of Technology Services (“DTS”), that UCA shall assume the operations of UCAN, and that the responsibilities of the DTS Radio Shop shall be transferred to UCA to consolidate the maintenance resources, employees and assets for the benefit of the citizens of the State of Utah and the users of the regional or statewide public safety governmental communications network and related facilities (“Communications Network”);

Whereas H.B. 155 repeals Utah Code § 63F-1-801, Statewide Communications Interoperability Committee, and incorporates members of the Statewide Interoperability Executive Committee (“SIEC”) into the Utah Communications Agency Board, as defined in Utah Code § 63H-7-203 (effective July 1, 2014), and creates within the UCA the Office of the Statewide Interoperability Coordinator and transfers the duties of the Statewide Interoperability Coordinator (“SWIC”) currently under the responsibility of the DTS, into the UCA; and

Whereas, H.B. 155 amends the duties of UCAN to include coordination with the Utah 911 Committee, duties which are currently under the responsibility of the Department of Public Safety (“DPS”).
Now, therefore the parties mutually agree to, effective July 1, 2014:

1. Transfer employees and adjust the employment status of state personnel as necessary to implement the consolidation of 911 emergency services management and a statewide computer aided dispatch platform into the UCA;

2. Transfer service level agreements and responsibilities, maintenance resources, equipment, communications system assets, and sites and facilities from the DTS, the Utah 911 Committee, and the DPS to the UCA; and

3. Allocate the cost of the transfer and mergers required by this Memorandum of Understanding.

This Memorandum of Understanding shall:

1. Preserve the value of vested Program 1 and Program 2 sick leave benefits and other vested leave benefits for state employees transferred to the UCA;

2. Establish the entities and funds that will be responsible for paying for post-retirement sick leave benefits and other vested leave benefits for the employees transferred to the UCA; and

3. Include other agreements necessary to transfer the appropriate employees, entities, communications system assets, sites, facilities, service level agreements, maintenance resources and agreements, and equipment into the UCA in accordance with H.B. 155.

All aspects of this Memorandum of Understanding are subject to legislative action authorizing the transfer of service responsibilities, equipment, assets, employees, benefits and property from the State Offices to the newly created UCA on the Effective Date. This Memorandum of Understanding supersedes all previous memorandums of understanding and agreements, as well as Special Billing Agreements ("SBAs") between UCAN and DTS. It is the understanding of the parties that all previous memorandums of understanding and agreements addressing infrastructure charges, management of infrastructure and rates will, on the Effective Date, be the responsibility of UCA. On or after the Effective Date, UCA will provide the State and local government users of Utah with connectivity to the public safety communications network facilities and services as presently constituted, and will enter into a new agreement for the purpose of providing such public safety communications.

ARTICLE 1. Employees.

1.01. Transfer of Full Time Employees ("FTEs"). As of the Effective Date, DTS will transfer the fifteen (15) FTEs for the Radio Shop to UCA, and DTS will transfer one (1) FTE,
currently the Statewide Interoperability Coordinator, to UCA. As of the Effective Date, DPS will transfer one (1) FTE for the 911 Program Manager employee to UCA.

1.02. **Allocation of Costs for the Transfer of Employees.** The costs covering the transfer of State of Utah employees’ leave and retirement benefits will be distributed as follows, subject to legislative action authorizing the use of State funds:

(a) Employee Program I and Program II Sick/Converted Sick Leave balances will be frozen on the Effective Date. No option to convert from Program I to Program II will be available after the Effective Date.

(b) All leave balances will be reported to UCA as of the Effective Date.

(c) The value and responsibility for the employee Program I Sick/Converted Sick Leave benefits will be retained by the State of Utah. Any future statutory changes in benefits related to the State of Utah Program I Sick/Converted Sick Leave program that impact state employees will also be applied to future benefits of the transferred employees. Should an employee transfer back to the State without a break in between employment with UCA, the Program I Sick/Converted Sick Leave balances will be retained. The balances will be forfeited if there is any break of employment from UCA prior to re-employment by the State.

(d) Upon termination from UCA of a transferred employee, UCA will pay the value of any Program I Converted Sick Leave accrued to the employee at the employee’s rate of pay at the time of termination. The State of Utah will reimburse UCA for the amount paid out, subject to verification of valid leave and pay records. The State of Utah reimbursements will come from the State of Utah’s Termination Pool or “Other Post-Employment Benefits” (“OPEB”) Trust Fund, as determined by the Division of Finance.

(e) Upon a transferred employee’s retirement from UCA, up to twenty-five percent (25%) of the value of the employee’s Program I Sick/Converted Sick Leave balance at the pay rate at the time of retirement will be paid to the Utah Retirement System (“URS”) and deposited in the employee’s 401(K) account, subject to federal and state statutory requirements at the time of retirement. The State of Utah will reimburse UCA for the amount paid out, subject to verification of valid leave and pay records. The State of Utah reimbursements will come from the State of Utah’s Termination Pool or OPEB Trust Fund, as determined by the Division of Finance.

(f) The remaining balance of the retired employee’s Program I Sick/Converted Sick Leave will be used by the State to calculate the amount of Other Post-Employment Benefits (“OPEB”) that state employees may be eligible to receive, including health and
life insurance benefits, from the State Employee OPEB Plan according to applicable State of Utah laws and rules. The benefits will be paid for the applicable duration of time by the State of Utah from the OPEB Trust Fund. UCA will pay the appropriate OPEB portion of the State rate going forward to fund the growth in liability for transferred employees as long as they remain employed by UCA.

(g) If a transferred employee has exhausted all available sick leave benefits, the employee will be allowed to use accrued Program I Sick/Converted Sick Leave. UCA will require written authorization approved by the employee to use the Program I Sick/Converted Sick Leave. The State of Utah will reimburse UCA for the amount paid out, subject to verification of valid leave and pay records. The State of Utah reimbursements will come from the State of Utah’s Termination Pool or OPEB Trust Fund, as determined by the Division of Finance.

(h) The value of the Employee Program II Sick/Converted Sick Leave will be transferred to UCA out of the State of Utah’s Termination Pool, based on the employees’ rates of pay on the Effective Date. The benefit will be maintained by UCA for the employee and the State of Utah will have no future liability for Program II Sick/Converted Sick Leave. Should the employee transfer back to the State, UCA will pay to the employee the value of the balance in the Program II Converted Sick Leave. All Program II Sick Leave will be forfeited.

(i) UCA will implement an Employee Program III Sick Leave Program on the Effective Date. The State’s Employee Program III Sick Leave balances will be reported to UCA as of the Effective Date. UCA will maintain the balances for use as needed by the employees. No transfer of funds will occur between UCA and the State of Utah for this program.

(j) For transferred employees, vested vacation, compensatory and excess leave balances will be paid out of the State of Utah’s Termination Pool or agency Compensatory and Excess Pools, based on the employees’ rates of pay on the Effective Date. The value of an employee’s leave balances will be transferred to UCA, and UCA will maintain the benefit going forward for the employee. The State of Utah will have no future liability related to these vested leave benefits.

(k) Pensions remain in place with the State Retirement System (URS). UCA will pay the rates going forward.

(l) UCA will comply with all reasonable recordkeeping, reporting, and informational requests of the Division of Finance pertaining to employee leave issues for as long as any of the transferred employees remain employed at UCA.
ARTICLE 2. Department of Public Safety – Statewide Interoperability Executive Committee.

2.01. Statewide Interoperability Executive Committee Functions. The SIEC is responsible for maintaining a vision and strategy for interoperable public safety communication across technology platforms as well as geographic and political sub-divisions. Through the consolidation of the members of the SIEC into the UCA Board, as of the Effective Date, the UCA Board will assume these responsibilities.

2.02. State and Local Implementation Grant Program ("SLIGP"). As a result of the Middle Class Tax Relief and Job Creation Act of 2012 (the “Act”), the National Telecommunications and Information Administration (“NTIA”) established the SLIGP to assist State, regional, tribal, and local jurisdictions with identifying, planning, and implementing the most efficient and effective means to use and integrate the infrastructure, equipment, and other architecture associated with the nationwide public safety broadband network to satisfy the wireless broadband and data services needs of their jurisdictions. SLIGP also supports and facilitates the states’ consultations with the First Responder Network Authority (FirstNet), which the Act created as an independent authority within NTIA to oversee the design, construction, and operation of a nationwide public safety broadband network that is based on a single, nationwide network architecture. Management of the SLIGP will be transferred to UCA.

2.03. Statewide Interoperability Coordinator (SWIC).

(a) Transfer of SWIC Position. As of the Effective Date, the SWIC position, and corresponding responsibilities will transfer to UCA. Any associated assets used by the SWIC in order to perform his responsibilities will be transferred to UCA. This includes office equipment, software, furniture, and any other miscellaneous items in use by the SWIC.

(b) Allocation of Costs for This Position. This position historically has been funded with a fifty percent (50%) funding match from the budget of the CIO, and fifty percent (50%) from the budget of DPS. The appropriation for this position will be transferred 100% to DPS. UCA will place the SWIC position on its payroll, and DPS will reimburse UCA for the costs with the appropriated funds.

(c) Emergency Support Function #2. The SWIC will be responsible for Emergency Support Function #2 ("ESF-2"). ESF-2 is the communications function of the State Emergency Operations Center. Through ESF-2, the SWIC will coordinate all communication functions and infrastructure for DPS, DTS, and UCA. The SWIC will make recommendations and requests for assistance in support of ESF-2 as needed from DPS and DTS.
ARTICLE 3. Department of Public Safety – Utah 911 Committee.

3.01. Utah 911 Committee Responsibilities. As of the Effective Date, DPS will transfer the coordination of the Utah 911 Committee responsibilities to UCA. With this transfer, UCA will provide staff services to the Utah 911 Committee. The cost of these services will be submitted to the State Division of Finance, to be reimbursed from the fees being collected for the purpose of the Utah 911 Committee.

3.02. 911 Program Manager. As of the Effective Date, the 911 Program Manager position, and the corresponding responsibilities will transfer to UCA. The 911 Program Manager will continue to be housed at the DPS offices until such time UCA is able to procure adequate space within its own offices. At that time, all assets that have been purchased with 911 funds for use by the 911 Program Manager will be transferred to UCA. This includes office equipment, software, furniture, and any other miscellaneous items in use by the 911 Program Manager that can be reasonably moved.

ARTICLE 4. Department of Public Safety - OMNILINK

4.01. Responsibility for OMNILINK Connectivity. As of the Effective Date, UCA will have the responsibility of maintaining the OMNILINK connectivity. The appropriations historically made to DTS for the OMNILINK connectivity will be moved to DPS. DPS will pay UCA for this service in accordance with this Memorandum of Understanding.

4.02. Appropriations for OMNILINK. UCA will bill DPS quarterly for the OMNILINK connectivity and the SWIC position, based on the amount of the appropriations for these items. In the event that the appropriation is modified mid-year, the billing will be adjusted accordingly. DPS will continue to seek the appropriations in future years for the OMNILINK connectivity and the SWIC position on behalf of UCA. DPS will attempt to move these items into a separate program for appropriation purposes as a means to more clearly identify the funds and their purpose.

ARTICLE 5. DTS Radio Shop.

5.01. Transfer of Responsibility for Installation and Repair Services. Pursuant to Utah Code § 63F-1-205, it is the responsibility of DTS to approve the acquisition of, or services related to, information technology equipment, which includes voice, radio, video and data communications, for any executive branch agency of the State. As part of this responsibility, the Radio Shop installs and repairs public safety related equipment in all State owned vehicles, or contracts with outside vendors for the same. As part of the transfer of the DTS Radio Shop to UCA, as of the Effective Date, DTS will transfer the responsibility of installation and repair of public safety equipment for State owned vehicles to UCA by way of this Memorandum of
Understanding. UCA may either install and repair the equipment in house, or may contract with outside vendors for the same.

5.02. Communications System Assets, Sites and Facilities. As of the Effective Date, DTS will transfer the assets related to the 150 VHF Communications System, including land, Microwave, Sites, Towers and other associated hardware and assets to UCA. UCA will pay DTS the un-depreciated value of the assets at the Effective Date, over seven (7) years, with no interest. A complete list of all assets and their undepreciated values (including sites, site assets, equipment, tools, vehicles, snow cats, trailers, office equipment, etc.) to be transferred with this purchase will be generated and agreed upon at the time of transfer, and will become Attachment A to this Memorandum of Understanding. Should UCA ever dissolve, ownership of the assets listed in Attachment A of this Memorandum of Understanding will transfer back to the State of Utah. Assets otherwise purchased and owned by UCA will revert to its members pursuant to Utah Code § 63H-7-502 (effective July 1, 2014).

(a) The State of Utah currently maintains a number of communication sites on strategically located mountain-tops. Many of these sites are established on federal properties under long-term leases. Some sites are owned outright by the State. Under State law, DTS does not have authority to own real estate. All state communication sites are owned and/or managed by the Department of Administrative Services, Division of Facilities Construction and Management (“DFCM”). DTS will cooperate with DFCM and UCAN to transfer these assets to UCA as of the Effective Date. UCA will continue to insure the assets through State Risk Management.

(b) UCA will maintain the network of Microwave sites, towers, facilities and the 150 MHz System, as well as the network of 800 MHz radio, microwave, towers, and facilities. As of the Effective Date, UCA will have responsibility for all payments to carriers and service providers relative to the sites and infrastructure being transferred in accordance with H.B. 155 and this Memorandum of Understanding.

(c) As of the Effective Date, Site leases with the Bureau of Land Management (“BLM”), the United States Forest Service (“USFS”), and all other property providers will be assigned to UCA. Any associated rents to these providers will be the responsibility of UCA, and any revenue from site leases will be transferred to UCA. New leases for sites will be negotiated by UCA, as needed. A complete list of the site leases to be transferred will become Attachment B to this Memorandum of Understanding. DTS and UCA will work collectively with each lessor to obtain the assignment of these leases to UCA.

(d) Revenue currently supporting the 150 MHz network, microwave network (including all special agreements), radio repair and installation, will be transferred to UCA as of the Effective Date to cover the cost of the service provision. A complete list of all Special
Billing Agreements, and miscellaneous agreements for revenue will become Attachment C to this Memorandum of Understanding.

(e) UCAN will take over the existing leases for shop space in Ogden, Richfield, Cedar City, and Price for the telecommunications technicians located in those areas.

5.03. Radio Shop Inventory. UCAN will pay DTS the purchased price of the Inventory. A complete count of the inventory will be completed, reviewed, and agreed upon by both entities at the time of transfer, and will become Attachment D to this Memorandum of Understanding.

5.04. DTS Optical Network Service Appliances. The DTS currently operates a State Wide Area Network ("WAN"). The DTS WAN currently houses Optical Network Service ("ONS") appliances at mountain-top locations throughout the state, including mountain-top facilities that will be transferring to UCA. In order to ensure broadband technology can continue to be provided to DTS, the ONS appliances and ancillary network devices such as routers and switches now owned by DTS will continue to be owned and managed by DTS. In exchange for waving rack space rental for the ONS hardware, UCA may utilize the devices to provide broadband circuits to non-state (local government) entities. UCA will charge DTS time and material for work on the ONS devices, as well as the current rates for the circuits themselves.

5.05. Vehicles. The majority of the Fleet vehicles in use by the affected DTS employees are at their end of life, and will be turned back to Fleet Services. Following the Effective Date, UCA will be responsible for replacing those vehicles. Two of the Fleet vehicles in use by the affected DTS employees are newer, and UCA will cooperate with Fleet Services to purchase those vehicles.

5.06. Service Level Agreement. Following the Effective Date, UCA will continue to provide DTS Service on the microwave network at the rates outlined below. DTS will give UCA notice as microwave connectivity changes up or down, to allow for the adjustment in revenue. DTS will provide a current inventory of the existing microwave circuits (Attachment E). Any additional service will be provided at the rates in effect at that time.

5.07. Service Level Rates. In order to allow DTS and other state agencies time to adjust to the change of management and ensure stability in the current DTS WAN rate model, UCA will maintain the following rates for a period of five (5) years from the Effective Date. All other established rates that are not listed in the table will be maintained. These circuits and associated rates are included in Attachment E to this Memorandum of Agreement. UCA may decrease the rates, but not increase rates more than three percent (3%) per year, during that five (5) year period.
FY 2014 DTS Rates:

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<td>Cost</td>
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<td>Miscellaneous Data Circuit</td>
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<td>Tail Circuits</td>
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<tr>
<td>Circuit Installation</td>
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Service beyond that time will continue as long as desired at the rates established by the UCA Board. Any rate increases will be presented to DTS in time to be included in their rate calculations and budgets. Both parties will agree that rates affected by extenuating circumstances will be reviewed and adjusted on a case by case basis.

5.08. UCA Will Meet the Following Service Levels. DTS will be relying on UCA to provide back-up and in some cases primary circuits for the Wide Area Network (WAN). UCA will be responsive to DTS requests for quotes, orders for installation, changes to billing, and all other standard service offerings that should be expected of a professional provider of communications infrastructure. A substantial number of DTS microwave circuits support the state agencies Wide Area Network (WAN). Given that one of UCAN’s core functions is to ensure an exceptionally high level of operational up-time in support of first responders, DTS feels confident that the microwave circuits will continue to realize a rapid response to reported outages under UCA’s operation following the Effective Date. UCAN understands that DTS expects no less service level in support of the state WAN circuits than any other circuits on the UCAN network. DTS will utilize the UCA 24/7/365 emergency contact information that is used by all other federal and local government entities to contact UCA to report outages. UCA will maintain the DTS WAN microwave circuits at a minimum uptime of ninety-nine percent (99%), 24/7/365. UCA’s response times will be the same as the standard DTS Service Level Agreements (SLAs):

(a) Time for Resolution:
(1) Low priority - 6 Business hours 90%
(2) Medium priority - 4 Business hours 90%
(3) High priority - 3 Clock hours 90%
(4) Critical priority - 3 Clock hours 90%

(b) Time for Initial Response:
(1) Low priority - 1 Business hour 85%
(2) Medium priority - 1 Business hour 85%
(3) High priority - 1 Clock hour 90%
(4) Critical priority - 30 Clock minutes 95%


As of the Effective Date, the statewide license for the use of 700 MHz Spectrum will transfer to UCA, conditioned upon any approval from the Federal Communications Commission (“FCC”). UCA will manage all State of Utah FCC licenses used for public safety purposes; specifically those licenses that are currently assigned to the DTS.

ARTICLE 7. Representations.

The Department of Administrative Services, Department of Technology Services, Department of Human Resource Management, and Department of Public Safety are not aware of any pending legal claims or concerns, either from internal or external sources, relating to the operations, facilities, personnel, or any other matter, that will transfer to UCA on the Effective Date as a result of H.B. 155, and all assets and associated rights are transferred free and clear of all encumbrances.

ARTICLE 8. Transition Team.

UCAN and DTS will establish a transition team which will develop and implement a transition plan acceptable to both agencies. This plan will guide the transition of assets, revenue, expense, benefits, and other pertinent issues of this Memorandum of Understanding. Items to be addressed will include, but not be limited to: site phones, cell phones, Radio Shop phones, office equipment and furniture, hand tools, test equipment, power tools, system documentation, new request for service (by DTS and other entities), change management, emergency service repair, and alarm reporting.


UCAN and DTS agree to mutually work together to reach suitable conclusions for any unresolved or unanticipated issues that arise during the consolidation.

[Signature page follows]
This Memorandum of Understanding accurately reflects the understanding that the parties have reached regarding the consolidation described in H.B. 155, Utah Communication Agency Network and Utah 911 Committee Amendments (2014 General Session).

Utah Department of Technology Services

[Signature]
By Mark VanOrden
Its Chief Information Officer and Executive Director

Utah Department of Public Safety

[Signature]
By Keith D. Squires
Its Commissioner

Utah Department of Administrative Services

[Signature]
By Kimberly K. Hood
Its Executive Director

Utah Department of Human Resources Management

[Signature]
By Debbie Cragun
Its Executive Director

Utah Communications Agency Network

[Signature]
By Steven Proctor
Its Executive Director
## ATTACHMENT A

List of Fixed Assets
*(To Be Updated at June 30, 2014)*

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<th>FA Description</th>
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## ATTACHMENT B

List of Communications Site Leases  
*(To Be Updated at June 30, 2014)*

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Final 5/1/14
## ATTACHMENT C

List of Special Billing Agreements  
*(To Be Updated at June 30, 2014)*

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